## Message Text

CONFIDENTIAL

PAGE 01 TOKYO 12958 280402Z

13

**ACTION EA-14** 

INFO OCT-01 EUR-25 ISO-00 AID-20 EB-11 NIC-01 SAJ-01 OMB-01

CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07

PA-04 RSC-01 PRS-01 SP-03 SS-20 USIA-15 DRC-01 ACDA-19

/169 W

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R 280215Z SEP 74

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 4872

INFO AMEMBASSY BANGKOK

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PHNOM PENH

AMEMBASSY VIENTIANE

AMCONSUL HONG KONG

USLO PEKING

CINCPAC HONOLULU HI

CONFIDENTIAL TOKYO 12958

CINCPAC FOR POLAD

EO 11652: GDS

TAGS: PFOR JA VN

SUBJ: DRV-JAPAN RELATIONS

REF: A. TOKYO 11737 B. TOKYO 12369

SUMMARY: HANOI AND TOKYO HAVE AGREED "IN PRINCIPLE" TO JAPAN'S OPENING EMBASSY IN HANOI AND DELAYING FINAL DECISION ON AMOUNT OF AID. FLY IN OINTMENT IS HANOI'S INSISTENCE ON RAISING PRG ISSUE AGAIN. END SUMMARY.

1. FONOFF DIRECTOR FIRST SE ASIA DIV HANABUSA INFORMED EMBASSY SEP 27 THAT DRV AND GOJ HAVE CONFIDENTIAL

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PAGE 02 TOKYO 12958 280402Z

AGREED "IN PRINCIPLE" TO PROCEED AS FOLLOWS IN

SETTLEMENT OF NEGOTIATIONS: A) JAPAN WILL OPEN EMBASSY IN HANOI. B. GOJ WILL PROVIDE HANOI IMMEDIATELY AN INITIAL FIVE BILLION YEN, ALREADY ALLOCATED IN FY 73 BUDGET. AS FOR REMAINDER. DIFFERENCE BETWEEN TOTAL TWELVE BILLION YEN JAPAN OFFERED AND 14.8 BILLION DRV DEMANDED WILL BE SETTLED IN FUTURE DIPLOMATIC NEGOTIATIONS. (REF A). ONLY REMAINING OBSTACLE TO SETTLEMENT OF NEGOTIATIONS IS DRAFTING WRITTEN AGREEMENT. IN RECENT NEGOTIATING SESSION, HANOI SURPRISED JAPANESE BY MENTIONING THAT DRV PLANNED TO INCLUDE IN DRAFT A PHRASE ALONG FOLLOWING LINES: "GOJ WILL FACILITATE PRG REPS VISITS TO JAPAN." HANABUSA SAID INCLUSION OF SUCH PHRASEOLOGY IN ANY WRITTEN AGREEMENT COULD BE INTERPRETED AS GRANTING A DEGREEE OF RECOGNITION TO THE PRG WHICH WAS UNACCEPTABLE TO GOJ. HE ADDED, HOWEVER, THAT FONOFF MIGHT CONSIDER A FORMULATION WHICH STATED THAT "DRV STATED THAT GOJ SHOULD FACILITATE PRG REPS VISITS TO JAPAN" AND "GOJ TAKES NOTE OF DRV'S STATEMENT." EMBOFF REMINDED HANABUSA THAT USG WOULD BE EXTREMELY CONCERNED OVER ANY STEP GOJ MIGHT TAKE WHICH COULD IN ANY WAY BE INTERPRETED AS GRANTING ANY RECOGNITION TO PRG. HANABUSA RESPONDED THAT HE WAS WELL AWARE OF OUR CONCERNS AND WE SHOULD NOT WORRY.

2. FONOFF HAD HOPED FOR AGREEMENT WITH HANOI BEFORE ASIA BUREAU DIRGEN TAKASHIMA LEAVES FOR VISIT TO BURMA OCT 1. STRESSING SENSITIVITY THIS INFO, HANABUSA SAID IF AGREEMENT REACHED IN TIME TAKASHIMA WILL VISIT HANOI AND PEKING ENROUTE BACK FROM BURMA. HE MUST RETURN TO TOKYO BY OCT 14 WHEN GOJ ASIA AMBASSADORS CONFERENCE WILL CONVENE. PURPOSE OF HANOI STOP WOULD BE TO REASSURE DRV THAT JAPAN WOULD STAND BY AGREEMENT REACHED IN VIETIANE NEGOTIATIONS. PEKING STOP WOULD BE UNDERTAKEN ONLY IF TAKASHIMA GOES FIRST TO HANOI.

CONFIDENTIAL

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PAGE 03 TOKYO 12958 280402Z

- 3. HANABUSA REITERATED THAT RECENT DECISION TO PERMIT PRG REPS ENTRY REPRESENTED NO CHANGE IN GOJ POLICY. EACH CASE WOULD BE DECIDED ON OWN MERITS AND PRG PASSPORTS WOULD NOT BE ACCEPTED. ENTRY WOULD BE SEPARATE TRAVEL AUTHORIZATION DOCUMENTS ONLY. (REF B).
- 4. COMMENT: ALTHOUGH WE WOULD, OF COURSE,

PREFER GOJ MADE NO CONCESSION ON PRG ISSUE,
GOJ IS NOW IN FACT "FACILITATING PRG REPS VISIT TO JAPAN" ON
CASE BY CASE BASIS.
HODGSON

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NNN

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